



CITY OF KIRKLAND
Department of Parks & Community Services
505 Market Street, Suite A, Kirkland, WA 98033 425.587.3300
www.kirklandwa.gov

MEMORANDUM

To: Kurt Triplett, City Manager

From: Jennifer Schroder, Director
Linda Murphy, Recreation Manager

Date: March 5, 2016

Subject: Aquatics, Recreation and Community Center Project Update

RECOMMENDATION

That the City Council reviews a report related to the proposed Aquatics, Recreation, and Community (ARC) Center project including information on siting and public outreach, and provides direction on whether to continue to explore an ARC ballot measure.

BACKGROUND DISCUSSION

Policy Direction from Council

On October 21, 2014, the City Council approved Resolution R-5076, authorizing additional search for and analysis of sites to be considered for a potential facility to provide for the recreation and aquatic needs of residents. In addition to the search for additional sites, the resolution also directed staff and the Park Board to do the following:

- Complete additional conceptual design analysis to demonstrate how the proposed ARC Center might be integrated into Juanita Beach Park.
- Conduct additional broad outreach with the community, including business interests and all neighborhoods, to inform about the proposed facility, to solicit siting preferences and to better understand level of interest and support. Outreach efforts would include public meetings, informational brochures, telephone surveys and additional outreach to key stakeholders and interested parties.
- Further explore partnership opportunities with interested community organizations.
- Further explore potential financing mechanisms and timelines, including those that require voter approval.
- Provide a report to the City Council with recommendations from the Park Board by March 17, 2015.

Further history and background of the project can be found in **Attachment A**.

Site Selection Update

Over the past several months staff have been working with a commercial real estate broker to seek suitable privately-owned sites for the proposed ARC Center. Initially, properties were sought based on the programming needs outlined in the Kirkland Aquatics / Recreation / Community Center Study (greater than seven acres). This resulted in a list of 62 potential locations. At the City Council's direction to seek

properties in proximity to I-405 and in the Totem Lake area, and based on consultation with the commercial broker, the list was culled to the following four sites for further evaluation:

1. The Eastside Tennis Center property near the ParMac industrial area
2. Properties adjacent to Totem Lake Park (including the City-owned Yuppie Pawn Shop property)
3. The Christ Church Property directly south from the Kirkland Justice Center
4. The Kingsgate Park & Ride Property (owned by King County)

The Tennis Center and Park & Ride properties do not appear to be viable options at the present time as the respective owners have not been receptive to the City's overtures.

However, owners of the Christ Church property and some property owners adjacent to Totem Lake Park have expressed interest in further discussions with the City. Based on this interest, the consultant team has completed some very preliminary analysis of the Christ Church and Totem Lake properties. This analysis is included in **pages 2-13** of the consultant report from The Sports Management Group attached to this staff memorandum (**Attachment B**).

To date, no other viable properties have been identified for the ARC Center and additional options would most likely require the assembly of multiple properties.

Juanita Beach Park Renderings

The City Council directed that the City commission some artist renderings of a potential ARC Center located within Juanita Beach Park. While the ARC Center has yet to be designed, the consultant team did work with an artist to develop perspectives of how the facility might look and how it could be integrated in to the site. Copies of the artist renderings are included in the consultant report (**Attachment B**).

Partnership Update

At this date no firm partnerships have emerged for the project. The Kirkland City Council has upcoming joint meetings with the city councils of Redmond (March 31) and Bellevue (May 11) and the ARC Center and potential for partnerships will be discussed at both meetings. A Metropolitan Park District that includes one, two or all three cities might be a potential partnership mechanism as described in more detail below.

Funding Options Update – Metropolitan Parks District

At the City Council retreat in February 2015, the Council received a presentation from Foster Pepper attorney Alice Ostdiek on the mechanics and merits of a Metropolitan Park District, or MPD, as a potential funding mechanism for the ARC. As of 2015 there are 17 metropolitan park districts in Washington. The City of Seattle is the most recent city jurisdiction to form an MPD, with Seattle voters approving the Seattle Park District in November 2014.

Following the retreat, staff asked Ms. Ostdiek whether a Kirkland-only MPD could invest funds outside the boundary of the MPD if a partnership opportunity with Redmond or Bellevue emerged but on different timelines than the City of Kirkland is contemplating. Ms. Ostdiek provided the following analysis:

"Such an arrangement outside the boundaries would be fine (so long as the Metro Park District is not exercising eminent domain outside of its boundaries). Some specific statutory references:

- RCW 35.61.130(2) references the power to "regulate, manage and control the parks...[etc.]...under its control..." (i.e., no reference to being located within its boundaries).

- RCW 35.61.130(3) specifically grants "...the power to improve, acquire, extend and maintain, open and lay out, parks, parkways, boulevards, avenues, aviation landings and playgrounds, within or without the park district...and may pay out moneys for the maintenance and improvement of any such parks, parkways, boulevards, avenues, aviation landings and playgrounds as now exist, or may hereafter be acquired, within or without the limits of said city and for the purchase of lands within or without the limits of said city, whenever it deems the purchase to be for the benefit of the public and for the interest of the park district, and for the maintenance and improvement thereof and for all expenses incidental to its duties..."
- RCW 67.20.010 provides that: "Any...separately organized park district acting through its board of park commissioners or other governing officers...shall have power, acting independently or in conjunction with the United States, the state of Washington, any county, city, park district, school district or town or any number of such public organizations to acquire any land within this state for park, playground, gymnasiums, swimming pools, field houses and other recreational facilities, bathing beach or public camp purposes and roads leading from said parks, playgrounds, gymnasiums, swimming pools, field houses and other recreational facilities, bathing beaches, or public camps to nearby highways by donation, purchase or condemnation, and to build, construct, care for, control, supervise, improve, operate and maintain parks, playgrounds, gymnasiums, swimming pools, field houses and other recreational facilities, bathing beaches, roads and public camps upon any such land, including the power to enact and enforce such police regulations not inconsistent with the constitution and laws of the state of Washington, as are deemed necessary for the government and control of the same. The power of eminent domain herein granted shall not extend to any land outside the territorial limits of the governmental unit or units exercising said power."

Ms. Ost diek also provided more information on how an MPD boundary might be enlarged beyond one city's boundaries. The process for annexations to the park district are set forth in RCW 35.61.250 to .280. Annexations may be initiated by petition only. There is no option for the park district's board to voluntarily enlarge the district. The annexation is subject to a vote of the electors in the territory to be annexed.

An MPD is just one of several funding options which could be explored. More information and discussion on funding strategies will occur should the City Council direct staff to continue exploring an ARC ballot measure.

Public Outreach Update

As directed by the City Council, the Parks and Community Services Department has been conducting a number of outreach efforts with the broader community, including virtual (on-line) and in-person open houses, a survey via text messaging, and presentations to a number of neighborhood associations and other groups. A synopsis of recent public outreach activities is included in Attachment B. Recent correspondence received since the on-line open house went live in early February is also provided as **Attachment C**.

Random Telephone Survey

The City worked with the Seattle-based research firm of EMC Research to conduct a random telephone survey of Kirkland residents during the period of February 26 through March 3, 2015. A copy of the survey questions is provided as **Attachment D**.

Findings from the survey are being compiled by EMC Research and will be presented to the City Council at their March 17 Study Session. The EMC survey report provided to the Park Board was sent to the Council as an email attachment on Tuesday, March 10. The report is also included as **Attachment E**.

Park Board Recommendations

The Park Board is scheduled to have a meeting on Wednesday, March 11 to discuss the ARC Center and to develop specific recommendations. These recommendations will be transmitted to the City Council at the March 17 Study Session.

Policy Questions for the City Council

1. Does the Council wish to continue exploring a ballot measure for the ARC in 2015 or 2016?
2. If so, which sites, if any, should be removed from consideration as possible locations for the ARC Center?
3. What further information would the Council like on funding options and timing?
4. Would the Council like any further public outreach or survey work conducted?
5. Any other information that the Council would like from staff and the Park Board?

Next Steps

Exploring a ballot measure for the ARC is included as one element of the proposed 2015-2016 City Work Program that the Council will be considering after the study session during the March 17 Council meeting. If the Council wishes to suspend pursuit of the ARC, that element should be removed from the Work Program. However if Council wishes to proceed with exploring an ARC ballot measure, that element should remain and the staff recommends that an additional Resolution be brought back to one of the April Council meetings identifying any sites that should be removed from ARC consideration and outlining the next action steps in the process.

Attachments

Attachment A – Project History and Background
Attachment B – Report from The Sports Management Group
Attachment C – Correspondence
Attachment D – Telephone Survey Questionnaire
Attachment E – Telephone Survey Results

Kirkland Aquatic, Recreation, and Community Center Project Background March 2015

2001 - 2007

The community's desire for indoor recreation, aquatics and gathering space has been well documented, beginning with the Kirkland's Parks, Recreation and Open space Plan (PROS) and an Indoor Recreation Needs Survey in 2001. That led in 2007 to completion of an Indoor Recreation Feasibility Study which resulted in a proposal for a multi-purpose community recreation and aquatic center of up to 93,000 square feet. The proposed recreation center was added to the Parks' Capital Improvement Program as an unfunded project.

In the intervening fourteen years since 2001, Kirkland's population has more than doubled while the amount of indoor recreation and aquatics space has stayed the same. Kirkland's two community centers, the Peter Kirk Community Center and the North Kirkland Community Center, are programmed to capacity and lack many of the features desired by users, such as fitness facilities, gymnasiums and meeting space. In addition, learn-to-swim programs at both the City's Peter Kirk Pool and at the Lake Washington School District's Aquatic Center at Juanita High School are frequently filled and experience long waiting lists.

2011-2012

In order to resolve some of the funding needs for park capital investments and deferred maintenance, the Kirkland City Council convened a citizen panel representing a broad cross section of the community in 2011. Known as the Parks Funding Exploratory Committee (PFEC), the panel recommended a series of investments which eventually were approved by voters as part of a 2012 Parks Levy. The PFEC evaluated whether to include an aquatics facility in the 2012 ballot measure. Ultimately the PFEC recommended not including a pool facility in the ballot measure for several reasons. In general, there were too many unknowns about the project, such as how much it would cost, where would it be located and what would it cost to operate. These questions couldn't be answered in time to get a package to the 2012 ballot. In addition, the LWSD had yet to decide whether the Juanita pool would be replaced in 2014 and the PFEC felt that funding it in the 2012 levy would be premature. Finally, the cost of including an indoor aquatic facility would either make the ballot measure too large, or require significant cuts to the rest of the capital projects in the levy. The initial purpose of the parks levy was to restore maintenance and operations resources for Kirkland parks, so the PFEC was not interested in such a large capital component, and the other capital projects were deemed to be more urgent. In the end, the PFEC recommended that the City pursue an indoor aquatics facility in 2021 when the existing Parks bonds were retired and when the capital projects included in the 2012 Parks Levy would be completed. The City Council concurred with those recommendations and did not include an indoor aquatics facility in the 2012 Parks Levy which was passed by the voters.

2013 – 2014

August 2013: School District proposes closure of Juanita Aquatic Center

In August of 2013 the City Council received input from citizens and members of the Lake Washington School District (LWSD) Board of Directors regarding the potential closure of the Juanita High School swimming pool, known as the Juanita Aquatic Center. The testimony asked that the City of Kirkland consider participating in the building of a new aquatic facility to replace Juanita. Kirkland is a key potential partner because the pool is the only public year-round aquatic facility in the Kirkland community, and is utilized extensively not just by students, but by residents for competitive swimming, youth and adult swim lessons, fitness, and recreation. Other partners could include entities such as Redmond, Bothell, Evergreen Health, Wave Aquatics, and Northwest University.

The District had determined that the facility was nearing the end of its useful life and that a renovated or new pool would not be included in a future school bond measure to replace the high school. A school ballot measure was scheduled for February 2014, and if passed would cause the LWSD to close the pool early as 2017, leaving Kirkland residents without access to a public year-round swimming pool in our community.

In September 2013 the LWSD Board adopted a resolution (**Exhibit A**) affirming its intent to enter into future pool partnerships with cities and/or other interested entities. The resolution also authorized directing an undetermined amount of unspent funds from the District's 2006 capital bond measure towards a portion of future pool facility project(s) enabling use by high school swim and dive teams. The District estimated that \$10 to \$12 million would remain once all the school projects are completed. However, these funds would be necessary for other District purposes should the proposed 2014 bond measure fail.

September 2013: City Adds Indoor Recreation Facility to Work Plan

In response, the City Council passed Resolution 5003 (**Exhibit B**) in September 2013 adding the issue to the City's official work plan, with the objective to "partner with the Lake Washington School District and other interested public and private organizations to explore options for replacing the Juanita Aquatic Center by 2017". The City Council also authorized new funding for consultation, planning and community outreach.

December 2013: Initial Sites Identified

Assuming that a new pool would likely need to be placed on existing Kirkland-owned properties to save both money and time, Kirkland staff initially suggested that the following sites be considered as potential sites, after an initial assessment of all City-owned properties:

- Existing outdoor Peter Kirk Pool site in Peter Kirk Park
- The North Kirkland Community Center
- Mark Twain Park
- Juanita Beach Park (northern section)
- Snyder's Corner

In December of 2013 the City Council reviewed the proposed sites and directed staff to remove the existing pool site at Peter Kirk Park from consideration. At the same time, the Council asked staff to analyze the former Albertson's grocery store site in the Juanita area.

January 2014: Site Selection Narrowed

In January 2014, the City Council received a staff report providing preliminary analysis of the identified sites, and directed staff to further investigate and study the following three sites:

1. Juanita Beach Park (north side); Juanita Neighborhood
2. North Kirkland Community Center; Juanita Neighborhood
3. South Norway Hill Park; Kingsgate Neighborhood

The Council passed Resolution 5029 (**Exhibit C**) to guide Park Board and staff, including completion of the following tasks:

- Design a facility to serve the needs of the Lake Washington School District swim and dive teams as well as the broadest possible general public population;
- Conduct outreach with the community and potential project partners on possible facility components as well as siting preferences;

- Complete feasibility and cost analysis for converting Peter Kirk Pool to year-round use by 2017 as an interim solution;
- Provide a report to the City Council with recommendations from the Park Board on facility components and siting by no later than April 1, 2014.

The City Council also directed staff to continue to explore other siting opportunities beyond the three identified study sites. Specifically, Council expressed interest in St. Edward State Park in Kenmore as well as the Totem Lake Malls property

February 2014: School Bond Measure Fails Twice

In February 2014 the LWSD Capital Facilities Bond Measure did not pass. It received 58% approval, just short of the 60% needed. At their March 3rd meeting, the School Board voted to place a \$404 million bond measure on the April 22 ballot. This measure would allow the district to address its critical and urgent need to build new schools and classrooms and support growing enrollment and avoid overcrowding, including the re-build and expansion of Juanita High School. The plan to re-build and expand Juanita High School would again not include replacing the Juanita Aquatic Center. Despite the February School bond failing, LWSD Superintendent Pierce communicated that the District's commitment as expressed in their September 2013 Resolution had not changed should the April measure pass.

Unfortunately the April 22 school bond measure also failed to be approved by voters, leaving the future of the Aquatic Center in further doubt.

March 2014: Initial Site Analysis Conclusions and Facility Component Recommendations

Based upon the site analysis and technical siting criteria, in March of 2014 the consultant team and staff concluded that Juanita Beach Park was the site best-suited for a new facility. This was in terms of access, site development cost, impact to the surrounding neighborhood, and aesthetics. The consultant team's assessment, based on the technical criteria, was that Juanita Beach Park was the most centrally located site, had the best public transit access, and was large enough to accommodate the building and parking without requiring multi-level parking. The consultant team concluded that the scale of the building would fit better with surrounding multi-family and commercial buildings, and the site would provide a prominent location with visibility that will enhance revenue generation and cost recovery.

While the Park Board acknowledged the technical advantages that the Juanita Beach Park site may have for siting a new recreation facility, at their March 2014 meeting the Board instead recommended the North Kirkland Community Center & Park Site as the preferred location for the following reasons:

- The north side of Juanita Beach Park was viewed as a valuable and irreplaceable green space in an increasingly dense part of the Kirkland community (i.e. Juanita Village and surrounds).
- Citizens were already accustomed to use of the NKCC Park Site for indoor recreation facility use, and continued use of the site for a community facility would be less disruptive.
- Traffic issues were anticipated to be less acute on N.E. 124th as opposed to Juanita Drive.
- Of the three sites studied, the North Kirkland Community Center & Park Site was most preferred by citizens who had participated in public outreach efforts.

The Park Board also recommended that the City proceed with planning for a full Recreation & Aquatic Center with 50-meter pool with the following reasons presented:

- There was a demonstrated need in the Kirkland community for more indoor recreation space, including general recreation space needs, active fitness facilities, gymnasiums, and swimming.
- Existing programs and facilities are at maximum capacity.
- Development of a larger facility would move the community closer to meeting its level of service goals for indoor recreation space.

- A multi-use Recreation & Aquatic Center would offer the best cost recovery potential and that the City's on-going general fund subsidy of over \$200,000 annually for NKCC would potentially be eliminated with a new, well-designed facility taking its place.
- A 50-meter pool would provide the most flexibility for aquatic programming and better meets current and future Kirkland community needs. Such a pool could also entice regional partners for capital investment and as regular facility users.

The proposed space components of the facility would meet the broadest needs and interests of Kirkland residents and would include:

- | | |
|---|-------------------------------|
| • Recreation pool with waterslides, sprays and moving current channel | • Wood floor studio |
| • Competition/lap pool | • Child watch room |
| • Locker rooms | • Community Hall |
| • Family and special needs locker rooms | • Kitchen |
| • Meeting/Birthday party room | • Art studio |
| • Gymnasium | • Dance room |
| • Fitness center | • Program classrooms |
| | • Management/operation spaces |

April 2014: Sites Narrowed to Juanita Beach and NKCC

On April 1, 2014, the City Council was presented with recommendations from the Park Board on siting preferences for a potential new recreation facility as well as recommendations for a preferred facility type. The Council expressed interest in continuing to explore a multi-faceted community recreation & aquatic facility with the possible inclusion of a 50-meter competitive pool. The City Council also authorized staff to continue to pursue potential project partners and to conduct further community outreach.

The Council authorized the Park Board and staff to conduct additional analyses of two sites: Juanita Beach Park and the North Kirkland Community Center & Park (NKCC) site. Additional technical analyses for both sites would include conducting an environmental assessment, completion of traffic studies, building massing studies, and additional cost estimating. Evaluation of the potential closure of a portion of 103rd Ave NE to accommodate a new facility at the NKCC site would also be conducted. A resolution (5050, **Exhibit D**) authorizing staff and the Park Board to conduct these tasks was approved.

September 2014: Final Report is Presented

In September of 2014 a final report was completed by the City's consultant team (The Sports Management Group) and featured the following information:

- Consultant Recommendations
- Space Program & Financial Performance
- Site Analyses
- Traffic Assessments
- Concept Designs with Cost Estimates
- Public Process Summary
- Funding Options
- Technical Reports

At their September 2014 meeting the Park Board reviewed the consultant report, received comment from interested citizens and developed a series of recommendations to the City Council, which included:

A. Park Board Facility Recommendations

As a result of extensive community, stakeholder, and program user input, an evaluation of the City's existing recreation programs and facilities, and an assessment of market conditions, the Park Board recommended the facility, henceforth known as the Aquatic, Recreation, and Community (ARC) Center, would include a community hall/banquet facility, caterer's kitchen/classroom, party room, arts rooms, gymnasium space, fitness room, studios, activity room, recreation pool, lap pool, hot tub, coffee bar, locker rooms, administrative office and other support spaces. The base facility size to accommodate these spaces was an estimated 87,000 square feet. The Park Board emphasized that the broad mix of facility components provided the greatest opportunity for the facility to annually generate the revenue sufficient to offset program and operating expenses, thus (as projected) eliminating a need for the facility to receive an ongoing general fund tax support.

Recommendation on specific facility components included:

1. Lap Pool Size:

A 32-meter x 13-lane competition/lap pool was determined by staff and the consultant as the "right size" based on a comparative analysis of features and benefits. However, the Park Board believed that the City should consider not only current demand but also the future aquatic needs of the growing Kirkland community. As a result, the Park Board recommended the 50-meter lap pool option, with the addition of a movable bulkhead to enhance operational flexibility.

2. Gymnasium Size:

To meet on-going demand for active indoor recreation space in Kirkland, the consultant provided an option and a recommendation to increase the size of the gym to accommodate two courts with an elevated walking/jogging track, or design the project to allow space for a future expansion. The Park Board concurred and recommended that the facility should include these as a base component of the ARC Center.

3. Community Hall:

The community hall would provide opportunities for local organizations, groups, and families to hold their larger events in Kirkland, rather than in surrounding communities. The consultant had included provisions for a facility serving up to 250 persons. The Park Board believed this to be insufficient capacity for many desired local events, and recommended increasing the Community Hall capacity to accommodate 300 persons, and also recommends incorporating an outdoor or roof-top deck as a desirable feature.

4. Energy and Environmental Design:

The Park Board recommended that the ARC Center should be designed to achieve a minimum LEED Silver certification. LEED, or Leadership in Energy & Environmental Design, is a green building certification program that recognizes best-in-class building strategies and practices.

With the addition of the recommended optional space components and features, the size of the ARC Center as recommended by the Park Board would total approximately 104,200 square feet.

B. Park Board Siting Recommendations

A comparative analysis of the NKCC and Juanita Beach sites completed by the consultant team and staff concluded that Juanita Beach was the site that best addressed the siting criteria developed for the project. These criteria included:

- | | |
|---------------------------------|---|
| ✓ Site Capacity (Size) | ✓ Site Aesthetics |
| ✓ Central Location | ✓ Neighborhood Context & Impacts |
| ✓ Prominent Siting & Visibility | ✓ Scale Relative to Neighboring Buildings |
| ✓ Availability of Utilities | ✓ Surrounding Land Uses |
| ✓ Soils & Construction Costs | ✓ Access to Public Transportation |
| ✓ Zoning Implications | ✓ Access for Non-Motorized |
| ✓ Adequate Parking Capacity | |

- | | |
|---------------------------------|-------------------------------------|
| ✓ Transportation | ✓ Costs for Demolition & Relocation |
| ✓ Impacts on Existing Landscape | ✓ Required Grading |

NKCC Site

Park Board members generally concurred with the consultant's findings that the NKCC site was not suitable for the proposed ARC Center. Primary concerns stressed by the Board were the insufficient size of the property and that the proposed facility would be out of scale with the surrounding predominantly single-family residential neighborhood.

Juanita Beach Site

The Park Board acknowledged the advantages of the Juanita Beach site relative to the NKCC site, particularly its size, setting, and scale/relationship to surrounding land uses. However, Park Board members expressed strong reservations about use of the site for the ARC Center. Park Board members identified these major concerns:

- Loss of important historical park open space;
- Perception that traffic congestion would worsen and could not be adequately mitigated;
- Opposition expressed by some neighbors, the neighborhood association, and historic preservation advocates;
- Selection of a controversial site could jeopardize a future ballot initiative.

Search for New Site Recommended by Park Board

The Park Board recommended that the City Council renew the search for a private site which would meet the needs of the project and generate broad community support. The Board recognized that acquisition of a private site could significantly increase project costs and take additional time. Nonetheless, the Board recommended that the City Council direct staff and the Board to spend more time with the community to explore other site options one last time.

The Park Board recommended that the City proceed expeditiously on the site selection process and that the City Council establish a timetable and deadline for final site selection. This timetable and deadline for site selection could perhaps be determined as a result of the Council's preferred timing for a potential funding ballot measure.

On September 16, 2014 the City Council was presented with the consultant's findings and conclusions related to the proposed ARC Center. The Council also received recommendations from the Park Board on siting preferences and desired facility components. As recommended by the Park Board, the Council expressed interest in pursuing possible alternative private sites for the ARC Center to be considered in addition to the north (ballfield) side of Juanita Beach and the North Kirkland Community Center. The City Council also expressed interest in having staff conduct additional broad community outreach and further pursue partnership opportunities. Resolution 5076 (**Exhibit E**) authorizing staff and the Park Board to conduct these tasks and providing additional funding was approved in October 2014.

A final report was scheduled to be considered by the Park Board and City Council in March of 2015.

Attachments

INTENT TO ENTER INTO
FUTURE POOL PARTNERSHIPS

RESOLUTION NO. 2166

WHEREAS, the Board adopted Resolution No. 2164 placing a bond measure on the February 2014 ballot;

WHEREAS, the bond measure is proposed in order to provide space for increasing enrollment and replacement of aging schools;

WHEREAS, the February 2014 measure includes funding for the modernization of Juanita High School, but does not include funding for the replacement of the pool currently sited on the Juanita High School campus known as the Juanita Aquatic Center;

WHEREAS, approximately 300 Lake Washington School District students participated in high school swim and dive teams using the Juanita Aquatics Facility and the Redmond Aquatic Center during the 2012-13 school year;

WHEREAS, the district values the swimming program in its athletic program;

WHEREAS, the district is nearing completion of the construction called for in the bond measure approved by the voters in February 2008, which provided funding for the district's Phase 2 modernization program;

WHEREAS, the district anticipates the projects in the Phase 2 modernization program to be completed for less than the currently allocated resources;

WHEREAS, should the upcoming 2014 bond measure not pass, these unspent monies will be needed for portables and other temporary student housing measures;

WHEREAS, should the upcoming 2014 bond measure pass, these unspent monies would be available to enter into pool partnership(s) with cities and/or other entities to fund a portion of pool projects which will enable use by high school swim and dive teams for practice and competition; and,

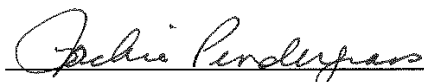
WHEREAS, the ability to repurpose unspent funds will require a formal public hearing be conducted prior to authorization by the Board of Directors.

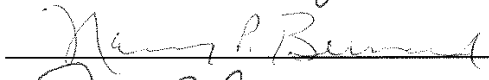
Intent to Enter into Future Pool Partnerships
Resolution No. 2166
September 9, 2013


NOW, THEREFORE, BE IT RESOLVED that the Board of Directors intends, should the 2014 bond measure pass, to authorize a portion of the unspent Phase 2 modernization funds for potential pool partnership(s) in order to benefit Lake Washington School District student athletes.

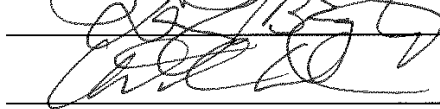
APPROVED by the Board of Directors of Lake Washington School District No. 414 in a regular meeting held on the 9th day of September 2013.

BOARD OF DIRECTORS
LAKE WASHINGTON SCHOOL DISTRICT NO. 414









Attest:



Secretary, Board of Directors

RESOLUTION R-5003

A RESOLUTION OF THE CITY COUNCIL OF THE CITY OF KIRKLAND AMENDING THE 2013-2014 CITY WORK PROGRAM TO EXPLORE OPTIONS TO REPLACE THE JUANITA AQUATIC CENTER.

WHEREAS, the City Council has adopted ten Goals for the City that articulate key policy and service priorities and guide the allocation of resources for Kirkland through the budget and capital improvement programs; and

WHEREAS, in 2013-2014 the City Council desires to spur job growth and economic development, retain a high quality of life in Kirkland, and provide efficient, cost-effective City services to an informed and engaged public; and

WHEREAS, to help achieve these purposes in 2013-2014, the Council prioritizes the Goals of Economic Development, Neighborhoods, Parks, Dependable Infrastructure, Balanced Transportation, Financial Stability and Public Safety; and

WHEREAS, the City Council believes it is appropriate to adopt a 2013-2014 City Work Program to help implement these priority Goals, identify the priority focus of the City of Kirkland's staff and resources, and enable the public to measure the City's success in accomplishing its major policy and administrative goals; and

WHEREAS, the 2013-2014 City Work Program is a list of high priority, major cross-departmental efforts, involving significant financial resources designed to maintain public safety and quality of life in Kirkland, as well as an effective and efficient City government; and

WHEREAS, on February 5, 2013, the City Council passed Resolution 4963 which established priority City goals and adopted the City's Work Program for 2013-2014; and

WHEREAS, Resolution 4963 acknowledged that because over the course of two years new issues might arise that required substantial City resources and City Council review, the adopted 2013-2014 City Work Program would be evaluated during the mid-biennial budget process to proactively determine whether emerging items could be accommodated, deferred, or if the City Work Program must be revised or reprioritized; and

WHEREAS, in August of 2013 the Lake Washington School District Board of Directors adopted a resolution to place a school bond measure on the February 2014 ballot; and

WHEREAS, the proposed 2014 school bond measure does not include funding for the replacement of the Juanita Aquatic Center, located at Juanita High School in Kirkland, and therefore the Aquatic Center will close as early as 2017; and

WHEREAS, the Juanita Aquatic Center is the sole public indoor, year-round aquatic facility in the Kirkland community which provides a variety of critical recreational, educational, competitive, and health and wellness activities for citizens of all ages; and

WHEREAS, in September of 2013 the Lake Washington School District Board of Directors adopted a resolution affirming its intent to enter into future pool partnerships with cities and/or other entities and resolving to authorize a portion of unspent existing school capital funds for potential pool partnerships should the 2014 school bond measure pass; and

WHEREAS, the City recognizes the critical importance of recreation programs and facilities which positively impact the social, health, and economic well-being of the community and make Kirkland, Washington an attractive and desirable place to live, work, play, and visit while contributing to its ongoing economic vitality; and

WHEREAS, the City is committed to partnering with the Lake Washington School District and other interested public and private organizations to explore options for replacing the Juanita Aquatic Center by 2017;

NOW, THEREFORE, be it resolved by the City Council of the City of Kirkland as follows:

Section 1. The 2013-2014 City Work Program is amended and adopted to include the following initiatives:

1. Revitalize the Totem Lake Business District through continued implementation of the Totem Lake Action Plan to further the goals of **Financial Stability** and **Economic Development**.
2. Partner with the private sector to attract tenants to Kirkland's major business districts to further the goal of **Economic Development**.

3. Reenergize neighborhoods through partnerships on capital project implementation and plan updates while clarifying neighborhood roles in future planning and transportation efforts to further the goal of **Neighborhoods**.
4. Complete the Comprehensive Plan update and incorporate new neighborhoods into all planning documents to further the goals of **Balanced Transportation, Parks and Recreation, Diverse Housing, Economic Development, Dependable Infrastructure** and **Neighborhoods**.
5. Implement the Development Services Organizational Review recommendations and simplify the Zoning Code to further the goals of **Economic Development** and **Neighborhoods**.
6. Develop a City-wide Multimodal Transportation Master Plan to further the goals of **Economic Development Neighborhoods, Balanced Transportation,** and **Dependable Infrastructure**.
7. Achieve Kirkland's adopted legislative agendas, with emphasis on securing transportation revenues and funding for the NE 132nd Street ramps to I-405 to further the goals of **Balanced Transportation** and **Dependable Infrastructure**.
8. Complete the Cross Kirkland Corridor Master Plan and construction of the Interim Trail to further the goals of **Economic Development, Parks, Neighborhoods** and **Balanced Transportation**.
9. Develop a cost effective 2015-2016 Budget that maintains Kirkland's AAA credit rating and implements an improved performance management system that delivers desired outcomes to further the goal of **Financial Stability**.
10. Continue partnership initiatives with employees to achieve sustainability of wages and benefits to further the goal of **Financial Stability**.
11. Complete construction and occupy the Public Safety Building to further the goal of **Public Safety**.
12. Continue implementation of the Fire Strategic Plan recommendations, including evaluation of a Regional Fire Authority and resolution of a consolidated Finn Hill Fire Station to further the goal of **Public Safety**.
13. Partner with the Lake Washington School District and other interested public and private organizations to explore options for replacing the


Juanita Aquatic Center by 2017 to further the goals of **Parks and Recreation**.

Section 2. The City organization shall demonstrate the operational values of regional partnerships, efficiency and accountability as the 2013-2014 City Work Plan is implemented.

Section 3. The City Manager is hereby authorized and directed to develop implementation steps and benchmarks for each initiative in the 2013-2014 City Work Program, prioritize resources and efforts to achieve those benchmarks, and periodically update the Council regarding progress on these efforts.

Passed by majority vote of the Kirkland City Council in open meeting this 17th day of September, 2013.

Signed in authentication thereof this 17th day of September, 2013.


MAYOR

Attest:


City Clerk

RESOLUTION R-5029

A RESOLUTION OF THE CITY COUNCIL OF THE CITY OF KIRKLAND SELECTING SITES AND USES TO BE CONSIDERED FOR A POTENTIAL FACILITY TO REPLACE THE JUANITA AQUATIC CENTER AND DIRECTING THE PARKS AND COMMUNITY SERVICES DEPARTMENT TO SOLICIT RESIDENT INPUT.

WHEREAS, research indicates that swimming is an activity that provides considerable individual and community benefits: it improves general health and wellness; it can be continued for a lifetime; it allows those who are unable to walk or run the opportunity for exercise; it fills a recreational need for both individuals and families across all economic and social strata; and it improves community safety by enhancing water safety for our children; and

WHEREAS, the benefits of swimming promote an active and fit community that, in turn, ensures that Kirkland remains attractive as both an economically vibrant city and as a recreational destination; and

WHEREAS, aquatic facilities have been an essential part of the Kirkland community and culture for over 45 years, beginning with construction of Peter Kirk Pool in 1968, followed in 1971 with the construction of the Juanita Aquatic Center at Juanita High School; and

WHEREAS, since 2001 the City of Kirkland's Comprehensive Park, Recreation, and Open Space (PROS) Plan has identified the need for more multi-use recreation space in the community; and

WHEREAS, the 2007 Kirkland Indoor Recreation Feasibility Study described a prototype multi-use recreation center which would respond to community needs and interests and which included an aquatics facility component; and

WHEREAS, according to the standards of the National Recreation and Parks Association, the current aquatic facilities do not meet local needs; and

WHEREAS, Kirkland lacks aquatic facilities to more broadly serve its general population, especially in comparison with national statistics and trends; and

WHEREAS, in August of 2013 the Lake Washington School District Board of Directors adopted a resolution to place a school bond measure on the February 2014 ballot; and

WHEREAS, the proposed 2014 school bond measure does not include funding for the replacement of the Juanita Aquatic Center, located at Juanita High School in Kirkland, and therefore the Aquatic Center will close as early as 2017; and

WHEREAS, the Juanita Aquatic Center is the sole public indoor, year-round aquatic facility in the Kirkland community which provides a variety of critical recreational, educational, competitive, and health and wellness activities for residents of all ages; and

WHEREAS, in September of 2013 the Lake Washington School District Board of Directors adopted a resolution affirming its intent to enter into future pool partnerships with cities and/or other entities and resolving to authorize a portion of unspent existing school capital funds for potential pool partnerships should the 2014 school bond measure pass; and

WHEREAS, the City is committed to partnering with the Lake Washington School District and other interested public and private organizations to explore options for replacing the Juanita Aquatic Center by 2017; and

WHEREAS, in September of 2013 the City Council adopted a resolution amending the City's 2013-2014 Work Program to include studying options for replacement of the Juanita Aquatic Center and subsequently allocated funding for this purpose; and

WHEREAS, the Parks and Community Services Department has completed a preliminary evaluation of potential sites and presented its findings and conclusions to the City Council; and

WHEREAS, the City Council believes a new public aquatic facility must meet the needs of the Lake Washington School District as well as serve all members of the public from children to seniors and must provide programming including swim instruction, recreation and competition opportunities as well as wellness, fitness and rehabilitation options; and

WHEREAS, the City Council wishes to better understand the aquatic siting options, interests, and level of support by residents;

NOW, THEREFORE, be it resolved by the City Council of the City of Kirkland as follows:

Section 1. The Parks and Community Services Department is directed to:

1. Conduct further investigation and analysis of locations for a facility to replace the Juanita Aquatic Center, to

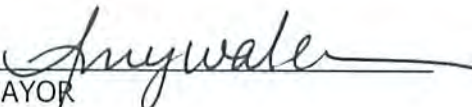
include, but not be limited to: Juanita Beach Park, South Norway Hill Park, and the North Kirkland Community Center.

2. Design a facility to serve needs of the Lake Washington School District as well as the broadest possible general public population.
3. Conduct outreach with the community and potential project partners on possible facility components as well as siting preferences.
4. Complete feasibility and cost analysis for converting Peter Kirk Pool to year-round use by 2017 as an interim solution.
5. Provide a report to the City Council with recommendations from the Park Board on facility components and siting by no later than April 1, 2014.

Section 2. The City Manager is authorized and directed to implement steps necessary to achieve these tasks.

Passed by majority vote of the Kirkland City Council in open meeting this 21st day of January, 2014.

Signed in authentication thereof this 21st day of January, 2014.


MAYOR

Attest:


City Clerk

RESOLUTION R-5050

A RESOLUTION OF THE CITY COUNCIL OF THE CITY OF KIRKLAND AUTHORIZING ADDITIONAL ANALYSIS OF SITES AND USES TO BE CONSIDERED FOR A POTENTIAL FACILITY TO PROVIDE FOR THE RECREATION AND AQUATIC NEEDS OF RESIDENTS AND AUTHORIZING THE PARKS AND COMMUNITY SERVICES DEPARTMENT TO SOLICIT ADDITIONAL RESIDENT INPUT.

WHEREAS, since 2001 the City of Kirkland's Comprehensive Park, Recreation, and Open Space (PROS) Plan has identified the need for more multi-use recreation space in the community; and

WHEREAS, the 2007 Kirkland Indoor Recreation Feasibility Study described a prototype multi-use recreation center which would respond to community needs and interests and which included an aquatics facility component; and

WHEREAS, aquatic facilities have been an essential part of the Kirkland community and culture for over 45 years, beginning with construction of Peter Kirk Pool in 1968, followed in 1971 with the construction of the Juanita Aquatic Center at Juanita High School; and

WHEREAS, according to the standards of the National Recreation and Parks Association, the current Kirkland public aquatic facilities do not meet local needs; and

WHEREAS, Kirkland lacks recreation and aquatic facilities to more broadly serve its general population, especially in comparison with national statistics and trends; and

WHEREAS, the Lake Washington School District has determined that the Juanita Aquatic Center has reached the end of its useful life and has furthermore decided that the Aquatic Center will not be retained at the time of Juanita High School's modernization or replacement; and

WHEREAS, the Juanita Aquatic Center is the sole public indoor, year-round aquatic facility in the Kirkland community which provides a variety of critical recreational, educational, competitive, and health and wellness activities for residents of all ages; and

WHEREAS, the City is committed to partnering with interested public and private organizations to explore options for meeting the general recreation needs of Kirkland residents and for replacing the Juanita Aquatic Center; and

WHEREAS, the Parks and Community Services Department has completed a preliminary evaluation of potential sites and on April 1, 2014, presented its findings and conclusions to the City Council; and

WHEREAS, the City Council believes a new public recreation and aquatic facility must serve all members of the public from children to seniors and must provide programming, including instruction, recreation and competition opportunities as well as wellness, fitness and rehabilitation options; and

WHEREAS, the City Council wishes to better understand the recreation and aquatic facility siting options, interests, and level of support by residents;

NOW, THEREFORE, be it resolved by the City Council of the City of Kirkland as follows:

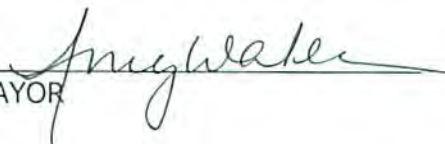
Section 1. The Parks and Community Services Department is authorized to:

1. Conduct further investigation and analysis of Juanita Beach Park and the North Kirkland Community Center as locations for a community recreation and aquatic facility.
2. Conduct technical analyses for both sites to include an environmental assessment and completion of traffic studies, building massing studies, and cost estimating.
3. Conduct outreach with the community and potential project partners on possible facility components as well as siting preferences.
4. Provide a report to the City Council with recommendations from the Park Board by July 15, 2014, or as soon as possible thereafter.
5. Upgrade the boiler at Peter Kirk Pool to allow year-round heated use as an interim facility should a new recreation and aquatics center not be constructed and opened prior to closure of the Juanita Aquatics Center.

Section 2. The City Manager is authorized and directed to implement steps necessary to achieve these tasks.

Passed by majority vote of the Kirkland City Council in open meeting this 6th day of May, 2014.

Signed in authentication thereof this 6th day of May, 2014.


MAYOR

Attest:


City Clerk

RESOLUTION R-5076

A RESOLUTION OF THE CITY COUNCIL OF THE CITY OF KIRKLAND AUTHORIZING ADDITIONAL SEARCH FOR AND ANALYSIS OF SITES TO BE CONSIDERED FOR A POTENTIAL FACILITY TO PROVIDE FOR THE RECREATION AND AQUATIC NEEDS OF RESIDENTS AND AUTHORIZING THE PARKS AND COMMUNITY SERVICES DEPARTMENT TO SOLICIT ADDITIONAL COMMUNITY INPUT.

WHEREAS, since 2001 the City of Kirkland's Comprehensive Park, Recreation, and Open Space (PROS) Plan has identified the need for more multi-use recreation space in the community; and

WHEREAS, the 2007 Kirkland Indoor Recreation Feasibility Study described a prototype multi-use recreation center which would respond to community needs and interests and which included an aquatics facility component; and

WHEREAS, aquatic facilities have been an essential part of the Kirkland community and culture for over 45 years, beginning with construction of Peter Kirk Pool in 1968, followed in 1971 with the construction of the Juanita Aquatic Center at Juanita High School; and

WHEREAS, according to the standards of the National Recreation and Parks Association, the current Kirkland public aquatic facilities do not meet local needs; and

WHEREAS, Kirkland lacks recreation and aquatic facilities to more broadly serve its general population, especially in comparison with national statistics and trends; and

WHEREAS, the Lake Washington School District has determined that the Juanita Aquatic Center has reached the end of its useful life and has furthermore decided that the Aquatic Center will not be retained at the time of Juanita High School's modernization or replacement; and

WHEREAS, the Juanita Aquatic Center is the sole public indoor, year-round aquatic facility in the Kirkland community which provides a variety of critical recreational, educational, competitive, and health and wellness activities for residents of all ages; and

WHEREAS, the City is committed to partnering with interested public and private organizations to explore options for meeting both the current and future general recreation needs of Kirkland residents and for replacing the Juanita Aquatic Center; and

WHEREAS, the City Council believes a new public recreation and aquatic facility must serve all members of the public from children to seniors and must provide programming, including instruction, recreation

and competition opportunities as well as wellness, fitness and rehabilitation options; and

WHEREAS, on September 16, 2014, the Parks and Community Services Department and Park Board presented findings and recommendations to the City Council for a proposed Aquatic, Recreation, and Community (ARC) Center, including recommendations on facility components and siting preferences; and

WHEREAS, as a result of extensive community, stakeholder, and program user input, an evaluation of the City's existing recreation programs and facilities, and an assessment of market conditions, the Park Board's recommended ARC Center would include a 300-person community hall/banquet facility with outdoor/rooftop deck, caterer's kitchen/classroom, party room, arts rooms, a two-court gymnasium with elevated walking/jogging track, fitness room, studios, activity room, recreation pool, 50-meter lap pool, therapeutic hot tub, coffee bar, locker rooms, administrative office and other support spaces; and

WHEREAS, such a broad mix of facility components not only responds to the current and future health and wellness needs and interests of residents but also provides the greatest opportunity for the facility to annually generate the revenue sufficient to offset program and operating expenses, thus reducing a need for the facility to receive an ongoing general fund tax support; and

WHEREAS, a report commissioned by the Parks and Community Services Department analyzed the north (ballfield) portion of Juanita Beach Park and the North Kirkland Community Center sites as potential locations for the ARC Center and concluded that Juanita Beach Park is a suitable and preferred location; and

WHEREAS, the Park Board has recommended that the City pursue additional sites which may be preferable to Juanita Beach Park and the North Kirkland Community Center site; and

WHEREAS, the City Council concurs with the Park Board and wishes to consider additional siting options for the proposed ARC Center, including potential to-be-identified private properties, and wishes to better understand how the facility could be successfully integrated into Juanita Beach Park.

NOW, THEREFORE, be it resolved by the City Council of the City of Kirkland as follows:

Section 1. The Parks and Community Services Department is authorized to:

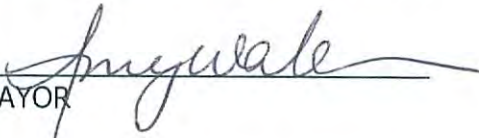
1. Conduct further investigation and analysis of potential sites for the proposed ARC Center.

2. Complete additional conceptual design analysis to demonstrate how the proposed ARC Center could be successfully integrated into Juanita Beach Park.
3. Conduct additional broad outreach with the community, including business interests and all neighborhoods, to inform about the proposed facility, to solicit siting preferences, and to better understand level of interest and support. Outreach efforts shall include public meetings, informational brochures, telephone surveys, and additional outreach to key stakeholders and interested parties.
4. Further explore partnership opportunities and parameters with interested community organizations.
5. Further explore potential financing mechanisms and timelines, including those that require voter approval, in compliance with all state laws and regulations.
6. Provide a report to the City Council with recommendations from the Park Board by March 17, 2015, or as soon as possible thereafter.

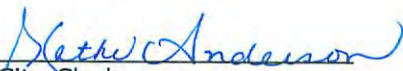
Section 2. The City Manager is authorized and directed to implement steps necessary to achieve these tasks.

Passed by majority vote of the Kirkland City Council in open meeting this 21st day of October, 2014.

Signed in authentication thereof this 21st day of October, 2014.


MAYOR

Attest:


City Clerk